Indiana Occupational Safety and Health Administration 402 West Washington Street Room W195

Indianapolis, IN 46204-2751

Phone: 317/232-1979 Fax: 317/233-8509

Certfel Mail # 7003 1010 0003 5732 9915

8-30-13



Safety Order and Notification of Penalty

To:

Indianapolis Power & Light Company, and its successors 1230 West Morris Street Indianapolis, IN 46221

Inspection Site:

3700 South Harding Street Indianapolis, IN 46217

Inspection Number: 316972678

Inspection Date(s): 04/18/2013 - 06/27/2013

Issuance Date: 08/30/2013

The violation(s) described in this Safety Order and Notification of Penalty is (are) alleged to have occurred on or about the day(s) the inspection was made unless otherwise indicated within the description given below:

An inspection of your place of employment has revealed conditions which we believe do not comply with the provisions of the Indiana Occupational Safety and Health Act (Indiana Code Chapter 22-8-1.1) or the standards or rules adopted thereunder. Accordingly, enclosed please find safety order(s) and notification(s) of penalty describing such violation(s) with references to applicable standards, rules, or provisions of the statute and stating the amount of any penalty(ies).

Informal Conference - Please be advised that it may be possible to informally settle any potential dispute without initiating the more elaborate proceedings brought on by a petition for review. Prior to filing a petition for review, you may request an informal conference concerning any of the results of the inspection (safety orders, penalties, abatement dates, etc.) by contacting the Indiana Department of Labor/IOSHA, preferably by telephone, in a prompt manner. Please be advised that a request for an informal conference cannot extend the fifteen working day period for filing a petition for review. Informal conferences frequently resolve any possible disputes, and therefore you are urged to take advantage of this opportunity. Because of the limited time period and in order to facilitate scheduling, any requests for an informal conference should be made promptly upon your receipt of the safety order(s) and notification(s) of penalty.

Right to Contest - You are hereby also notified that you are entitled to seek administrative review of the safety order(s), penalty(ies), or both by filing a written petition for review at the above address <u>postmarked</u> within fifteen working days of your receipt of the safety order(s) and notification(s) of penalty. ("Working days" means Mondays through Fridays, but does not include Saturdays, Sundays, legal holidays under a state statute or days

on which the Indiana Department of Labor's offices are closed during regular business hours). If you do not file such a petition for review (contest), the safety order(s) and penalty(ies) shall be deemed final orders of the Board of Safety Review and not subject to review by any court or agency. The issuance of a safety order does not constitute a finding that a violation has occurred unless no petition for review is filed, or if a petition for review (contest) is filed, it must contain a statement of its basis and should reference the above inspection number. Upon receipt of your petition for review, we will affirm, amend or dismiss the safety order(s) and notification(s) of penalty. If we affirm, your petition for review will be granted (unless it was not timely) and the dispute will be certified by the Board of Safety Review for further proceedings. The Board of Safety Review is an independent agency appointed by the governor with authority to conduct hearings and to issue decisions concerning disputed safety order(s) and notification(s) of penalty. If we amend the safety order(s) or notification(s) of penalty, your petition for review shall be deemed moot. However, you will then be given an opportunity to file a petition for review concerning the amended safety order(s) and notification(s) of penalty.

Please be advised that an employee or representative of employees may file a petition for review to contest the reasonableness of the time stated in the safety order(s) for the abatement of any violation.

Posting - Upon receipt of any safety order(s) you are required to post such safety order(s), or a copy thereof, unedited, at or near each place an alleged violation referred to in the safety order(s) occurred. However, if your operations are such that it is not practicable to post the safety order(s) at or near each place of alleged violation, such safety order(s) shall be posted, unedited, in a prominent place where it will be readily observable by all affected employees. For example, if you are engaged in activities which are physically dispersed, the safety order(s) may be posted at the location from which the employees operate to carry out their activities. You must take steps to ensure that the safety order is not altered, defaced, or covered by other material. Posting shall be until the violation is abated, or for three working days, whichever is longer.

Penalties - Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Abatement does not constitute payment of penalties.

Abatement - The conditions cited in the safety order(s) must be corrected (abated) on or before the date shown for each item on the safety order(s) and notification(s) of penalty unless:

- (1) You file a petition for review concerning the violation, in which case the full abatement period shall commence from the issuance of a final decision by the Board of Safety Review or the courts which requires compliance with the safety order; or
 - (2) The abatement period is extended by the granting of a petition for modification of abatement date.

PMAs - The petition for modification of abatement date is a manner in which you may seek additional time to correct (abate) a violation without having to file a petition for review concerning the safety order, or after the expiration of the time period to file such a petition for review when it becomes apparent that you need extra time to abate the violation. A petition for modification of abatement date shall be in writing and shall include the following information:

(1) All steps you have taken, and the dates of such actions, in an effort to achieve compliance during the

prescribed abatement period.

- (2) The specific additional abatement time necessary in order to achieve compliance.
- (3) The reasons such additional time is necessary, including the unavailability of professional or technical personnel or of materials and equipment, or because necessary construction or alteration of facilities cannot be completed by the original abatement date.
- (4) All available interim steps being taken to safeguard employees against the cited hazard during the abatement period.
- (5) A certification that a copy of the petition has been posted, and if appropriate, served on the authorized representative of affected employees, and a certification of the date upon which such posting and service was made.

A petition for modification of abatement date shall be filed with the Indiana Department of Labor/IOSHA no later than the close of the next working day following the date on which abatement was originally required. A later-filed petition shall be accompanied by the employer's statement of exceptional circumstances explaining the delay. A copy of such petition shall be posted in a conspicuous place where all affected employees will have notice thereof or near such location where the violation occurred. The petition shall remain posted until the time period for the filing of a petition for review of the Commissioner's granting or denying the petition expires. Where affected employees are represented by an authorized representative, said representative shall be served a copy of such petition.

Notification of Corrective Action - Correction of the alleged violations which have an abatement period of thirty (30) days or less should be reported in writing to us promptly upon correction. A "Letter of Abatement" form and an "Abatement Photographs" worksheet are enclosed for your assistance in providing adequate documentation of abatement. Reports of corrections should show specific corrective action on each alleged violation and the date of such action. On alleged violations with abatement periods of more than thirty (30) days, a written progress report should be submitted, detailing what has been done, what remains to be done, and the time needed to fully abate each such violation. When the alleged violation is fully abated, we should be so advised. Timely correction of an alleged violation does not affect the initial proposed penalty.

Followup Inspections - Please be advised that a followup inspection may be made for the purpose of ascertaining that you have posted the safety order(s) and corrected the alleged violations. Failure to correct an alleged violation may result in additional penalties for each day that the violation has not been corrected.

Employer Discrimination Unlawful - The law prohibits discrimination by an employer against an employee for filing a complaint or for exercising any rights under this Act. An employee who believes that he/she has been discriminated against may file a complaint no later than 30 days after the discrimination occurred with the Indiana Department of Labor/IOSHA at the address shown above.

Notice to Employees - The law gives an employee or his/her representative the opportunity to object to any abatement date set for a violation if he/she believes the date to be unreasonable. The contest must be mailed to

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WCCRC	HOS AND DIAL	.c nonday.	s) of receipt	oy me emp	proyer or	ans salot	y Order	and penaity.		
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Indiana Occupational Safety and Health Administration



NOTICE TO EMPLOYEES OF INFORMAL CONFERENCE

An informal confe	erence has been scheduled	with IOSHA to discuss the	safety order(s) issued
on 08/30/2013. T	The conference will be hel	d at the IOSHA office locate	ed at 402 West
Washington Stree	t, Room W195, Indianapo	lis, IN 46204 on	at
•	Employees and/or repres	sentatives of employees hav	ve a right to attend
an informal confe	erence.		
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Indiana Occupational Safety and Health Administration

Inspection

316972678

Number:

Inspection Dates:

04/18/2013 -

06/27/2013

Issuance Date:

08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 1 Type of Violation: Serious

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards caused by opening pulverizer system equipment with burning/smoldering coal and/or other combustible atmospheric conditions inside:

Harding Street Station, Unit 7 - Not all oxygen entry points were blocked or rendered closed when burning coal or other combustible atmospheric conditions existed inside the pulverizer system. Opening doors that would provide air to the mill, such as, but not limited to, coal feeder access doors, for purposes such as, but not limited to, feeding hoses into the body of the coal feeder in order to introduce water into a mill, is a typical employee/operator response when reducing mill temperatures and/or in the event of mill fires, according to members of the operations department.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: following the recommendations in the manufacturer's Service Information Letter (SIL) #2003-03, *Inerting and Fire Fighting Procedures for Direct Fired RP Pulverizers*, "ALSTOM strongly recommends that a permanent water injection entry point of 1 inch minimum diameter be installed at the discharge of the coal feeder to enable water to be introduced into the coal supply as a means of extinguishing a fire." (page 10)

Date By Which Violation Must be Abated: 09/26/2013
Proposed Penalty: \$4,500.00
Proposed Penalty: \$4,500.00

Safety Order and Notification of Penalty

IOSHA-2(Rev.

Indiana Occupational Safety and Health Administration Inspection

316972678

Number:

Inspection Dates:

04/18/2013 -

06/27/2013

Issuance Date:

08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 2 Type of Violation:

Serious

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards caused by exceeding operating temperature limits on the coal pulverizer system:

Harding Street Station, Unit 7 - Pulverizer outlet temperatures during operation exceeded manufacturer and industry recommended maximum temperatures during the period of May 1, 2012 through April 30, 2013 (inclusive).

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: following the recommendations for mill outlet temperatures when burning high volatile content fuel as given in manufacturer publication #9068, C-E Pulverized Coal System ("The outlet temperature must not exceed 200°F in any case." and manufacturer publication C-E Type RS Bowl Mill - Description - Installation - Operation - Maintenance ("Do not allow the mill outlet temperature to exceed 200°F, irrespective of the material being pulverized.").

Date By Which Violation Must be Abated: 09/26/2013
Proposed Penalty: \$4,500.00

Indiana Occupational Safety and Health Administration

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Number:

Inspection Dates:

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06/27/2013

Issuance Date:

08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 3 Type of Violation: Serious

29 CFR 1910.269(a)(2)(i): Employees were not trained in and familiar with safety-related work practices, safety procedures, and other safety requirements in this section that pertained to their respective job assignments. Employees were also not trained in and familiar with any other safety practices, including applicable emergency procedures that were not specifically addressed by this section but were related to their work and were necessary for their safety:

- a) Harding Street Station, Unit 7 Control room operator procedures for emergency situations related to the unit's pulverizers (mills) were not developed; operators referred to the mill's original equipment manufacturer (OEM) manual for direction. Control room operator procedures for normal operations were not developed; operators referred to a combination of standard operating procedures, standing orders, and the OEM manual for direction.
- b) Harding Street Station, Unit 7 No formal training program for control room operators was found. There was no training manual governing the content of the training program for control room operators. The content of control room operator training was determined by unit leaders, supervisors and control room operators based on plant history. Training for control room operators was not documented. Refresher training was not provided for control room operators.

IN THE ALTERNATIVE

a) IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards due to the lack of formal operating procedures for use by control room operators:

Harding Street Station, Unit 7 - Control room operator procedures for emergency situations related to the unit's pulverizers (mills) were not developed; operators refer to the mill's original equipment manufacturer (OEM) manual for direction. Control room operator procedures for normal operations were not developed; operators refer to a combination of standard operating procedures, standing orders, and the OEM manual for direction.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) *Boiler and Combustion Systems Hazards Code* (NFPA 85-2011). Section 4.4.2.1.2 of NFPA 85-2011 states that "operating procedures shall be established that cover normal and emergency conditions."

b) IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical

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Number:

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04/18/2013 -

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Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards due to the lack of a formal training program for control room operators:

Harding Street Station, Unit 7 - No formal training program for control room operators was found. There was no training manual governing the content of the training program for control room operators. The content of control room operator training was determined by unit leaders, supervisors and control room operators based on plant history. Training for control room operators was not documented. Refresher training was not provided for control room operators.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) *Boiler and Combustion Systems Hazards Code* (NFPA 85-2011). Section 4.4.2.1.1 of NFPA 85-2011 states that "the owner or the owner's representative shall be responsible for establishing a formal training program that is consistent with the type of equipment and hazards involved to prepare personnel to operate equipment."

Date By Which Violation Must be Abated: 09/26/2013
Proposed Penalty: \$4,500.00
Proposed Penalty: \$4,500.00

Indiana Occupational Safety and Health Administration

Inspection

316972678

Number:

Inspection Dates:

04/18/2013 -

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08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 4 Type of Violation: Serious

29 CFR 1910.269(a)(2)(iii): The employer did not determine through regular supervision and through inspections conducted on at least an annual basis, that each employee was complying with the safety related work practices required by this section:

Harding Street Station, Unit 7 - No annual inspections of the compliance of control room operators with safety related work practices were performed or documented. Non-compliance with safety related work practices could expose employees to potential fire, deflagration and/or explosion hazards.

IN THE ALTERNATIVE

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards due to the lack of reviews of control room operator competence:

Harding Street Station, Unit 7 - No annual reviews of control room operator competence in the performance of their job duties were performed at or documented. Non-compliance with safety related work practices could expose employees to potential fire, deflagration and/or explosion hazards.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) Boiler and Combustion Systems Hazards Code (NFPA 85-2011). Section 4.4.2.1.4 of NFPA 85-2011 states that "the owner or owner's representative shall be responsible for retraining operators, including reviewing their competence, at intervals determined by the owner."

Date By Which Violation Must be Abated: 09/26/2013
Date By Which Violation Must be Abated: 09/26/2013
Proposed Penalty: \$4.500.00
Proposed Penalty: \$4,500.00

Indiana Occupational Safety and Health Administration

Inspection

316972678

Number:

Inspection Dates:

04/18/2013 -

06/27/2013

Issuance Date:

08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 5 Type of Violation: Serious

29 CFR 1910.269(a)(2)(iv)(A): Employees did not receive additional training (or retraining) when supervision and annual inspections required by paragraph (a)(2)(iii) of this section indicated that the employee was not complying with the required safety-related work practices:

Harding Street Station, Unit 7 - When deficiencies in operator training were identified through incident investigations, no additional training or retraining of operators was performed or documented.

IN THE ALTERNATIVE

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards due to the lack of retraining of control room operators:

Harding Street Station, Unit 7 - When deficiencies in operator training were identified through incident investigations, no additional training or retraining of operators was performed or documented.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) *Boiler and Combustion Systems Hazards Code* (NFPA 85-2011). Section 4.4.2.1.4 of NFPA 85-2011 states that "the owner or owner's representative shall be responsible for retraining operators, including reviewing their competence, at intervals determined by the owner."

Date By Which Violation Must be Abated: 09/26/2013
Date By Which Violation Must be Abated: 09/26/2013
Proposed Penalty: \$4,500.00
Proposed Penalty: \$4,500.00

Indiana Occupational Safety and Health Administration

Inspection

316972678

Number:

Inspection Dates:

04/18/2013 -

06/27/2013

Issuance Date:

08/30/2013



Safety Order and Notification of Penalty

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Safety Order 1 Item 6 Type of Violation: Serious

29 CFR 1910.269(a)(2)(vii): The employer did not certify that each employee had received training as required by paragraph (a)(2) of this section. This certification shall be made when the employee demonstrates proficiency in the work practices involved and shall be maintained for the duration of the employee's employment:

Harding Street Station, Unit 7 - No certification of control room operators as having received required training was made or documented.

IN THE ALTERNATIVE

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards due to a lack of verification of control room operator training and competency before s are not verified as trained and competent to operate control room equipment:

Harding Street Generating Station, Unit 7 - No verification of the training and competence of control room operators was made or documented.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) *Boiler and Combustion Systems Hazards Code* (NFPA 85-2011). Section 4.4.2.1.3 of NFPA 85-2011 states that "the owner or owner's representative shall verify that operators are trained and competent to operate the equipment under all conditions prior to their operation of such equipment."

Date By Which Violation Must be Abated: 09/26/201	
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Proposed Paralty: \$1,350.0	
Proposed Penalty: \$1,350.0	

Inspection

316972678

Number:

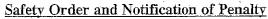
Inspection Dates:

04/18/2013 -

06/27/2013

Issuance Date:

08/30/2013



Indiana Occupational Safety and Health

Company Name:

Indianapolis Power & Light Company

Inspection Site:

Administration

3700 South Harding Street, Indianapolis, IN 46217



Safety Order 1 Item 7 Type of Violation: Serious

29CFR1910.269(v)(11)(xii): Where coal-handling operations produced a combustible atmosphere from fuel sources or from flammable gases or dust, sources of ignition were not eliminated or safely controlled to prevent ignition of the combustible atmosphere:

Harding Street Station, Unit 7 - Sources of ignition were not eliminated or safely controlled when a pulverizer was tripped under load by inerting the atmosphere to effectively address explosive conditions.

IN THE ALTERNATIVE

IC 22-8-1.1 Section 2: The employer did not establish and maintain conditions of work which were reasonably safe and healthful for employees, and free from recognized hazards that were causing or likely to cause death or serious physical harm to employees in that employees were exposed to potential fire, deflagration and/or explosion hazards caused by ineffective control of potential sources of ignition that were present inside of components of a pulverized coal fuel system during normal operation and/or after an unexpected shut down (trip) occurred:

Harding Street Station, Unit 7 - No inerting system was installed to control or eliminate sources of ignition within the pulverizer system to effectively address explosive conditions.

AMONG OTHER METHODS, FEASIBLE MEANS OF ABATEMENT MAY INCLUDE: follow the requirements listed in the National Fire Protection Association's (NFPA) *Boiler and Combustion Systems Hazards Code* (NFPA 85-2011). Section 9.4.6.8.1 states "Pulverizers and pulverized fuel storage systems shall be equipped with an inerting system that is capable of maintaining an inert atmosphere as required to meet the provisions of 9.5.4.2.1." Section 9.5.4.2.1 of NFPA 85-2011 states "9.5.4.2.1.1. A pulverizer that is tripped under load shall be inerted and maintained under an inert atmosphere until confirmation that no burning or smoldering fuel exists in the pulverizer or the fuel is removed."

Date By Which Violation Must be Abated:

09/26/2013

Proposed Penalty:

\$4,500.00

Julie C. Alexander, J.D.

Director, General Industry

Safety Order and Notification of Penalty

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IOSHA-2(Rev.

7/99)

Indiana Occupational Safety and Health Administration 402 West Washington Street Room W195

Indianapolis, IN 46204-2751

Phone: 317/232-1979; Fax: 317/233-8509



INVOICE/DEBT COLLECTION NOTICE

Company Name:

Indianapolis Power & Light Company

Inspection Site:

3700 South Harding Street, Indianapolis, IN 46217

Issuance Date:

08/30/2013

Summary of Penalties for Inspection Number

316972678

Safety Order 01, Serious

\$28,350.00

Total Proposed Penalties

\$28,350.00

Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Make your check or money order payable to: "Indiana DOL/IOSHA". Please indicate IOSHA's Inspection Number (indicated above) on the remittance.

IOSHA does not agree to any restrictions or conditions or endorsements put on any check or money order for less than full amount due, and will cash the check or money order as if these restrictions, conditions, or endorsements do not exist.

Corrective action, taken by you for each alleged violation should be submitted to this office on or about the abatement dates indicated on the Safety Order and Notification of Penalty.

A work sheet has been provided to assist in providing the required abatement information. A completed copy of this work sheet should be posted at the worksite with the safety order(s).

Director General Industry